

STATE PREVENTION INVENTORY - MICHIGAN PROFILE

STATE PREVENTION SYSTEM

Structure and Organization

In 1991, the Center for Substance Abuse Services (CSAS) became the lead agency for alcohol, tobacco, and other drug (ATOD) prevention in Michigan. CSAS fell under the authority of the State's Department of Public Health (DPH). CSAS contracted with 17 coordinating agencies (CAs) for the delivery of prevention services. These CAs subsequently contracted with community organizations and agencies to directly deliver prevention services to their targeted populations. Each CA had a full-time Prevention Coordinator responsible for administering prevention programming within his or her jurisdiction.

CSAS consisted of two divisions:

- ➤ The Division of Program Policy and Resource Development, which contained the Prevention Policy Section (PPS)
- ➤ The Division of Program Standards, Evaluation, and Data Services

Both Divisions contained their own Division Chiefs, each of whom reported directly to the head of CSAS, who in turn reported to the State Health Director. Some of the responsibilities of the PPS included coordinating the overall direction, strategies, and activities of substance abuse prevention services.

The Office of Drug Control Policy (ODCP) in the State of Michigan was responsible for administering the Governor's discretionary portion of the Drug-Free Schools and Communities (DFS&C) funds and the Michigan Department of Education administered the formula DFS&C funds. Approximately 90 percent of BSAS prevention funds were directed to the CAs, with the remaining portion spent on two separate programs:

- The Prevention Network, a statewide coalition of volunteer and professional groups whose common mission is to provide support to and enhance volunteer-based ATOD abuse prevention efforts
- Michigan Substance Abuse and Traffic Safety Information Center

Organizational Chart

Department of Public Health

Center for Substance Abuse Services

Program Policy & Resource Development

Program Standards, Evaluation & Data Services

Quality Assurance & Licensing Section

Prevention Policy Section

Evaluation & Data Services Section

Local Agency Consultation Section

FUNDING AND RESOURCES

Year (FFY)	State Funding	SAPT Funding	20% Set- aside
1993	\$5,447,230	\$43,664,626	\$9,713,984
1994	5,447,230	46,177,047	10,133,144
1995	3,890,553	48,701,101	10,687,025

Allocation of Funds

CSAP	FFY	FFY	FFY
Strategy	1993	1994	1995
Information	N/A*	\$2,472,487	\$2,351,146
Dissemination			
Education	N/A	4,407,918	5,241,986
Alternatives	N/A	0	0
Problem	N/A	841,051	560,000
Identification			
and Referral			
Environmental	N/A	425,592	305,648
Community-	N/A	1,986,096	2,228,245
based Process			
Other	N/A	0	0

^{*}Not available. Expenditures by CSAP strategy were not collected until FEY 1995

Resource	FFY	FFY	FFY
Spending	1993	1994	1995
Planning,	N/A*	N/A	N/A
Coordination,			
and Needs			
Assessment			
Quality	N/A	N/A	N/A
Assurance			
Training (post-	N/A	N/A	N/A
employment)			
Education	N/A	N/A	N/A
(pre-			
employment)			
Program	N/A	N/A	N/A
Development			
Research and	N/A	N/A	N/A
Evaluation			
Information	N/A	N/A	N/A
Systems			

^{*}Data not available. Expenditures in substance abuse resource development activities were not broken out by prevention and treatment categories.

Substate entities receiving set-aside funds for prevention service delivery

- > 17 regional coordinating agencies (CAs)
- ➤ 1 Michigan Resource Center
- ➤ 1 Prevention Network
- ➤ 150-160 community-based organizations

Average amount of grant/contract:

- > FFY 1993 \$61,481
- > FFY 1994 \$60,678
- > FFY 1995 \$63,994

Per-capita 20% set-aside spending (population):

- > FFY 1993 \$1.03
- > FFY 1994 \$1.07
- > FFY 1995 \$1.12

Staff/Volunteers designated and supported by set-aside funding and level:

- > FFY 1993 -
 - > State: 6 FTE/0 Volunteers
 - Regional: 26 FTE/0 Volunteers**
 - ➤ Local: N/A*
- > FFY 1994 -
 - State: 6 FTE/0 Volunteers
 - Regional: 26 FTE/0
 - Volunteers**
 - Local: N/A
- FFY 1995 -
 - > State: 6 FTE/0 Volunteers
 - Regional: 26 FTE/0
 - Volunteers**
 - ➤ Local: N/A

STATE CONTACT

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^{*}Data not available from State (to date).

^{**}Figure represents number of FTEs within both statewide prevention networks, as well as Prevention Coordinators in each of the 17 CAs.

PROGRAMS AND SERVICES

Definition of Prevention:

Although Michigan does not have a formal definition of prevention, the following mission statement outlines the State's perspective on prevention: "CSAS's mission is to promote the health and welfare of individuals through the reduction of substance abuse, and to participate in efforts to address the social, personal, and economic consequences of substance abuse."

In addition, CSAS utilizes an operational definition of prevention that acknowledges the provision of primary prevention services. Such services are provided to persons not in need of treatment; this includes the general population and members of 11 Federally-identified high risk groups.

Does the State have prevention plan?

No long-range plan. The State provides guidelines annually to the CAs that are consistent with Federal and State requirements. The 17 CAs submit annual prevention plans.

Target populations for prevention services:

- Women of childbearing age and their infants
- > Other high-risk youths/adults
- ➤ 11 Federally-identified high-risk groups
- > General population
- ➤ Homeless or runaway youths
- Physically disabled persons

- Victims of physical, sexual, or psychological abuse
- > Children of substance abusers
- School drop-outs
- Economically disadvantaged persons

Total Number served:

- ➤ FFY 1993 N/A*
- ➤ FFY 1994 N/A
- > FFY 1995 958,376**

Programs funded:

Туре	Number of Programs/Number Served			Programs
	FFY 1993	FFY 1994	FFY 1995	
Information dissemination	1/*	1/*	1/*	Statewide clearinghouse (MI Resource Center)
Education**	158/NA	167/NA	N/A***	MI Model for Comprehensive School Health Education; classroom and/or small group sessions; parenting/family management classes; peer leader/helper programs; education programs for youth groups
Problem identification and referral**	158/NA	167/NA	N/A	Student assistance programs; employee assistance programs; alcohol highway safety programs

 $^{^*\}mbox{N/A=Not}$ available. To date, these data have not been made available by the State.

^{**}This figure represents persons who received services through 11 high-risk group-targeted initiatives. This is a duplicated count of persons directly served, as some persons may be receiving services from multiple programs

Туре	Number of Programs/Number Served			Programs
	FFY 1993	FFY 1994	FFY 1995	
Community-based programs**	158/NA	167/NA	N/A	Prevention Network
Environmental**	158/NA	167/NA	N/A	Reviews of ATOD policies in school and workplaces
Alternatives	Not Applicable	Not Applicable	Not applicable	CSAS does not fund alternative activities using Block Grant monies

^{*}The Michigan Resource Center serves the entire population of the State (9,496,000, U.S. Census Bureau estimation for 1994).

DATA COLLECTION ACTIVITIES

Results currently available on prevention programs funded by the 20% set-aside (including needs assessments and data collection):

No SAPT prevention set-aside funds were used for prevention needs assessments in FFY 1993-1995.

Data on current prevention activities and available resources (e.g., numbers served, contact hours) are contained primarily in quarterly provider reports; this information is contained within the State's Block Grant application required for Federal funding.

Although some effort is made to assess needs, CSAS has no routine or comprehensive method to assess the need for prevention services at the State or local level. Several CAs conduct needs assessments, but there is no standardization at present among the individual regions.

Although no 20% set-aside funds in FFY 1993-95 were utilized for prevention needs assessments, CSAS was awarded a three-year contract by the Center for Substance Abuse Treatment (CSAT) in 1992-93. In total, six studies were conducted; all six studies were designed to accomplish two objectives:

- ➤ Identify populations and locations with relative levels of need for substance abuse treatment and prevention services within the State's Federal Block Grant planning regions
- Work toward a revised funding allocation methodology based on relative need for services

These studies have been summarized in the Department of Community Health's *Demand and Needs Assessment Studies: Alcohol and Other Drugs* (November 1997).

^{**}In Michigan, Federal Block Grant funds for prevention activities and services are provided in community-based and school-based settings to the general population. The 17 Regional CAs contract with approximately 150-160 local providers statewide, which utilize the Block Grant funds to provide the continuum of prevention services (education, problem identification/referral, community-based, environmental), with the exception of alternative strategies. Therefore, the figures for "number of programs" reflect the number of contracted State providers receiving Federal Block Grant monies. As a general rule, the State does not tabulate the actual number of persons reached/served in each of these strategies.

^{***}N/A = Data not available from State.

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SUPPORT SERVICES

Training and Technical Assistance:

The State of Michigan has no formal training program for prevention professionals at the State or local level. *Ad hoc* workshops, conferences, and in-service training for prevention staff are provided on a State, regional, or local basis.

Technical assistance is provided to prevention programs through a variety of mechanisms funded in part or in whole with the 20 percent set-aside. The 17 regional Prevention Coordinator positions are funded to provide technical assistance and monitoring of prevention programs within their respective jurisdictions. In addition, CSAS contracts with the National Prevention Network to provide technical assistance statewide to prevention grassroots and volunteer organizations. The State prevention staff provide technical assistance to the ten community partnerships through the MIPP coalition and leadership for the 17 regional Prevention Coordinators.

Certification Activities:

Michigan has no certification requirement for State prevention staff. An optional prevention certification program is in place in the State, which maintains reciprocity with other States through the International Certification Reciprocity Consortium (ICRC). This certification is provided through an independent State Certification Board. Two levels of certification are in place:

- Certified Prevention Specialist
- > Certified Prevention Consultant